

# Crossville Parks and Recreation Comprehensive Master Plan





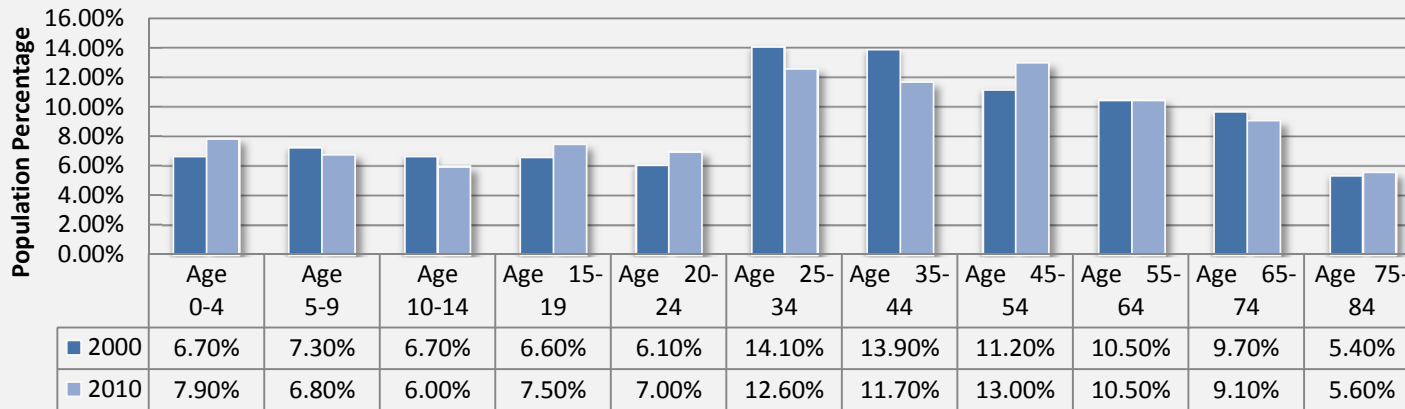
# Planning Process

## Summary:

1. Research and info gathering
2. Staff and stakeholders interviews
3. Public participation/survey
4. Survey evaluation/demand analysis/facility assessment
5. Preliminary plans/action plans
6. Final master plan report

# Community Profile

Figure 1.2: Crossville Population by Age 2000 and 2010



## Economic Trends: 2008-2012

2008-2012	Median Household Income	Poverty Rate
Crossville	\$29,230	26.9%
Cumberland County	\$23,432	16.4%
Tennessee (State)	\$44,140	17.3%
USA (Nationally)	\$53,046	14.9%

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# Input Process

## Summary of public outreach:

- **City Council Presentation**—March 26, 2014
- **Staff Interviews** —April 3-4, 2014
- **Citizens Workshop**—April 3, 2014
- **Citizen Survey**—April 22, 2014 to May 23, 2014

# Input Process



# Input Process

If money and politics were not issues, what programs would you include in the ideal park system for Crossville? What facilities would you include?

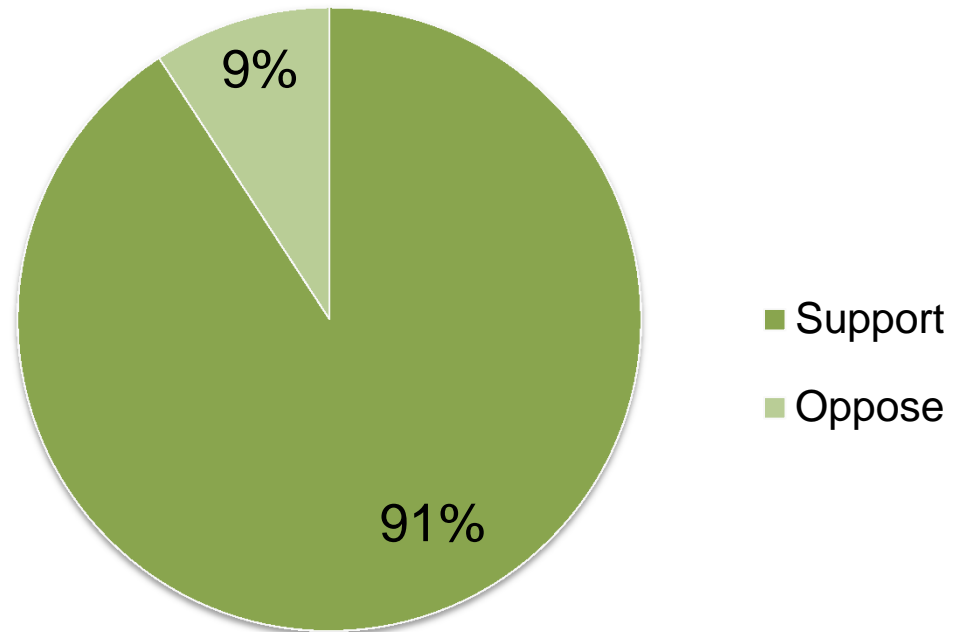
Programs	Votes	Rank
Running/Walking/Track/Cycling Classes Programs	23	#1
Disc Golf League	11	#2
Indoor Soccer League	8	#3
Swimming Teams / Dive Teams	7	#4
Arts and Craft Classes	5	#5
Music in Park	4	#6
Swimming Lessons	4	#6
Exercise Groups / Zumba / Yoga	4	#6
Flag Football	4	#6
Pickle Ball	3	#7
Senior Citizen Day	3	#7
Dances	2	#8
Fishing Day	2	#8

Facilities	Votes	Rank
Paved Walk / Bike Trails	22	#1
Indoor Facility	22	#1
Swimming Pool Water Park	14	#3
Mini Convention / Event Center / Multi-Purpose	10	#3
Outdoor Track	4	#5
Playground	3	#6
Senior Center	3	#6
Football Fields	3	#6
Lights on a Golf Course	1	#7

# Survey Findings

Do you support or oppose Crossville developing indoor recreation facilities that allow year-round programming of recreation and athletic programs?

**91% SUPPORT**  
developing more  
indoor recreation  
facilities.





# Facility Priorities

## Top five youth sports activities

### Have participated in:

YOUTH SPORTS: BASEBALL LEAGUE	98 responses
YOUTH SPORTS: BASKETBALL LEAGUE	69 responses
YOUTH SPORTS: SOCCER LEAGUE	65 responses
YOUTH SPORTS: SOFTBALL - FAST PITCH	35 responses
YOUTH SPORTS: CHEERLEADING	33 responses

### Would like to participate in:

YOUTH SPORTS: ARCHERY	101 responses
YOUTH SPORTS: SWIM TEAM	93 responses
YOUTH SPORTS: INDOOR SOCCER	58 responses
YOUTH SPORTS: DISC GOLF LEAGUE	55 responses
YOUTH SPORTS: BASKETBALL LEAGUE	54 responses



# Facility Priorities

## Top five adult sports activities

### Have participated in:

ADULT SPORTS: SOFTBALL LEAGUE	41 responses
ADULT SPORTS: FLAG FOOTBALL LEAGUE	22 responses
ADULT SPORTS: BASEBALL LEAGUE	20 responses
ADULT SPORTS: FISHING LEAGUE	14 responses
ADULT SPORTS: GOLF LEAGUE	13 responses

### Would like to participate in:

ADULT SPORTS: OUTDOOR FITNESS CLASSES	89 responses
ADULT SPORTS: KAYAKING/CANOEING CLASSES	87 responses
ADULT SPORTS: CO-ED VOLLEYBALL	63 responses
ADULT SPORTS: FISHING LEAGUE	59 responses
ADULT SPORTS: VOLLEYBALL LEAGUE	57 responses



# Program & Activity Participation

## Survey Question: select projects to fund

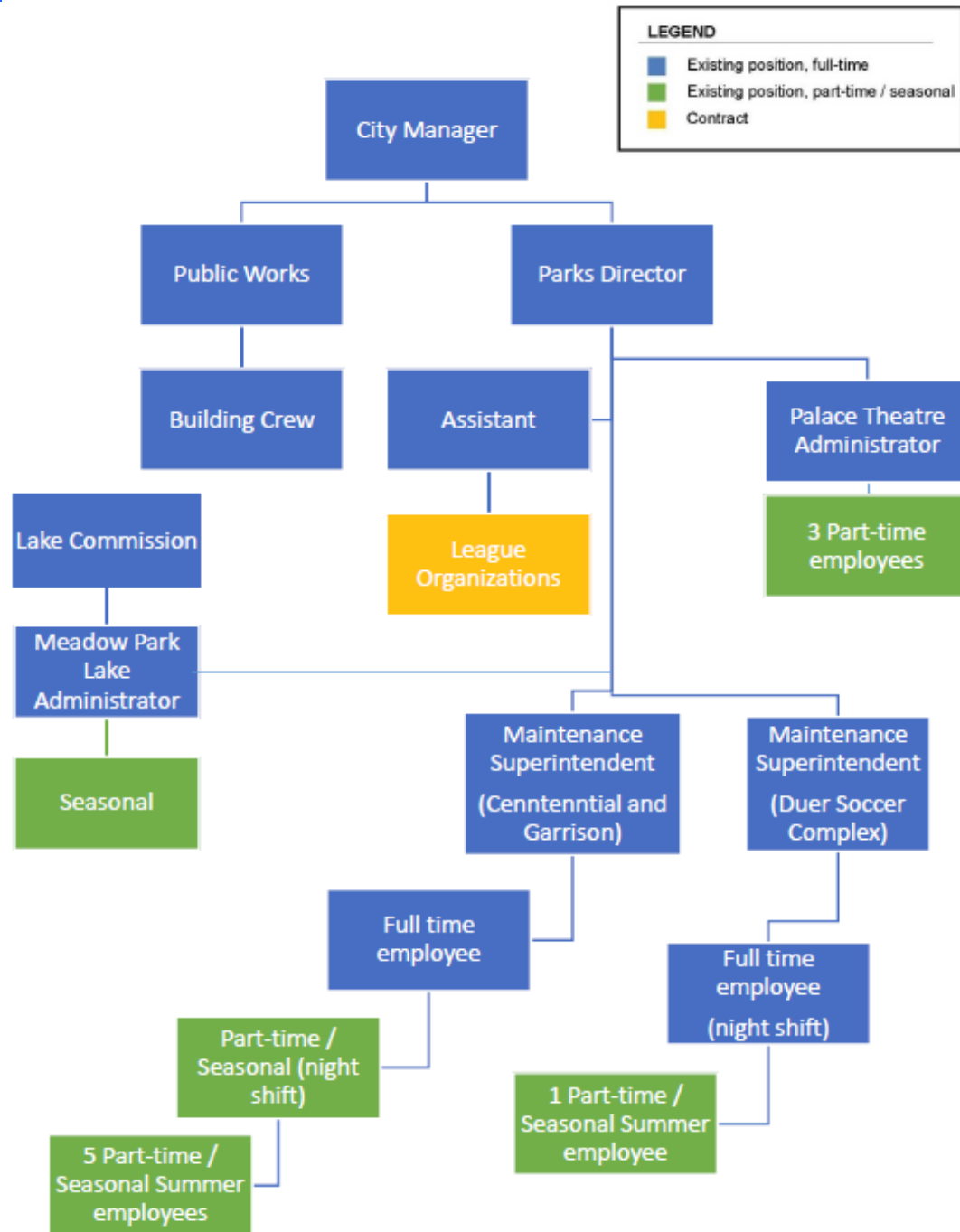
- Provide an indoor recreation facility with an indoor track, pool, gym, programming rooms and senior facilities
- Offer more events (i.e. festivals, concerts, movie night)
- Provide more paved trails for running, walking and biking
- Provide more programs/classes (fitness, art, etc.)
- Provide a nature center and nature trails
- Build a splash pad
- Provide more playgrounds
- Provide more pavilions/rental shelters in parks
- Develop football fields



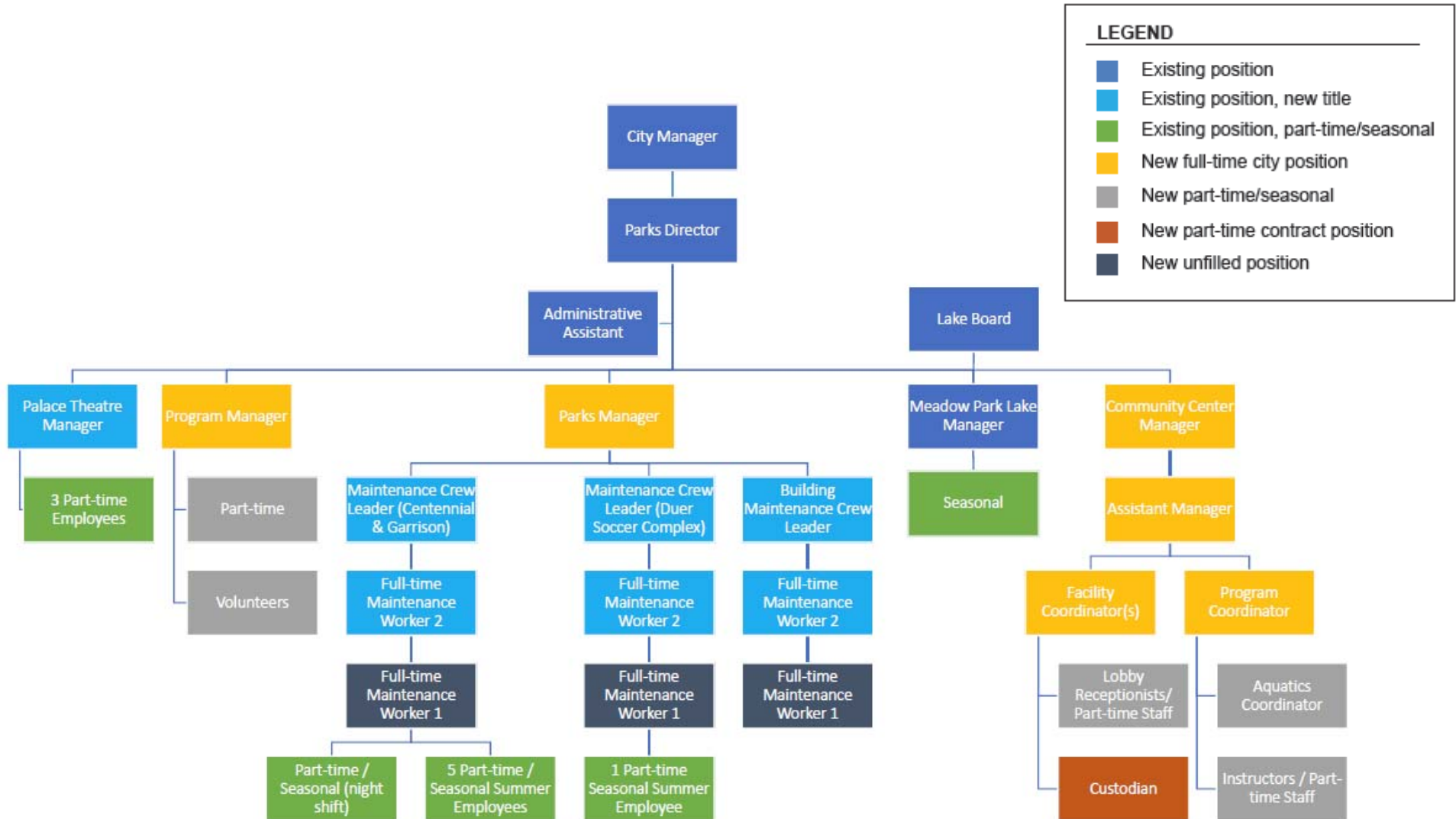
# Comments Include:

- **Would LOVE to see a fitness facility with competition pool and gym. We would also frequent a splash pad if available.**
- **We definitely need a public indoor swimming pool.**
- **Would really love more places to run/walk and love the idea of a fitness facility.**
- **Crossville Parks are wonderful for county residents. We greatly need football fields for our youth!**

# Current Staffing



# Staffing Recommendations



# Staffing Recommendations

## Staffing

- Hire a Parks Manager
- Hire a Programs Manager
- Continue hiring new staff as facilities are developed

## Operations

- Implement Administrative Policies and Procedures to manage existing facilities
- Create a Strategic Plan
- Establish a Parks and Recreation Advisory Board
- Develop Parks Maintenance standards
- Develop a Risk Management Plan
- Develop a Public Information Policy
- Develop a General Security Plan
- Begin offering more than sports programs
- Implement on-line registration program

## Budget

- Develop a Comprehensive Revenue Policy
- Fund parks maintenance at a higher level
- Create a 10-year Parks and Recreation Capital Improvement Plan
- Implement the Capital Improvement Budget
- Update the Capital Improvement Budget each year maintaining a five year projection
- Continue to hire staff as facilities are developed

# Programming

Program	Program Participates	Facility
Crossville Youth Baseball & Softball	433	Centennial Park
Crossville Youth Spring Soccer	255	Duer Soccer Complex
Crossville Youth Fall Soccer	350-400	Duer Soccer Complex
Men's Spring Softball	5 to 16 teams	Centennial Park
Church League Softball	12 to 14 teams	Centennial Park
Women's Softball	9 teams	Centennial Park
Senior Men's Softball	90 plus (changes)	Centennial Park
Adult Flag Football	8 men teams 7 woman teams	Duer Soccer Complex
Mountaineer Football	180 total	Duer Soccer Complex
Horseshoe Pitchers	25 -30 per tournament once a month; practice is 2 days a week throughout the year	Centennial Park
Men's Fall Softball	12 to 14 teams	Centennial Park
Cricket	40-50 play once a week at night	Warren Fields

# Programming Recommendations

## **Tier One Priorities: 0-24 months**

- Develop a Systematic Evaluation Process for evaluating programs. Establish goals and standards as new programs are developed
- Develop facility use policies and procedures to approve, regulate and facilitate the use of parks facilities by park user groups. The policy should provide equitable access and protect the parks from over use
- Continue the partnership with the various sports associations as the provider of baseball, softball, football, and soccer
- Establish agreement
- Require associations to conduct user evaluations
- Require participation reports
- Monitor to assure accessibility for all youth
- Develop/obtain approval of a background check policy
- Initiate more special events programming
- Develop a partnership with Cumberland County and the schools to develop and implement a plan to provide outreach programming
- Meadow Lake Park to continue working with Friends of Crossville Trails group on expanding nature trails and activities at the park
- Study the potential for expanding the TAD Center programming
- Start youth and adult basketball league

## **Tier Two Priorities: 25 - 60 months**

- Implement partnership agreements
- Conduct a Community Programming Needs Assessment
- Expand the TAD Center programming
- Expand nature programs at Meadow Lake Park



# Facility Assessments

## EXAMPLE:

### Garrison Park

**Location:** Forth Street and Yvonne Avenue

**Size:** 7.8 Acres

**Classification:** Neighborhood Park

#### Overview:

Garrison Park was built around 1920's and once host to a minor league baseball team (Crossville Blues 1930's to the 1950's) It is located on the west side downtown next to the Phoenix School. This park has a stone entry, one lighted softball field, one lighted regulation baseball field, parking and the grandstands, that were built in 1947 and includes concession/field house with restrooms and locker rooms.

The park area also has a basketball court and a Teens Against Drugs (TAD) Center. The building is owned by the city and leased to the TAD Center.

#### Review:

This park is along Miller Avenue, which is a five-lane road with sidewalks. To the east of the park is the Phoenix School. Structures on the site include the antiquated grandstands that have been repaired over the years but still have significant issues. They would need to be renovated inside and out to address safety concerns and ADA issues.

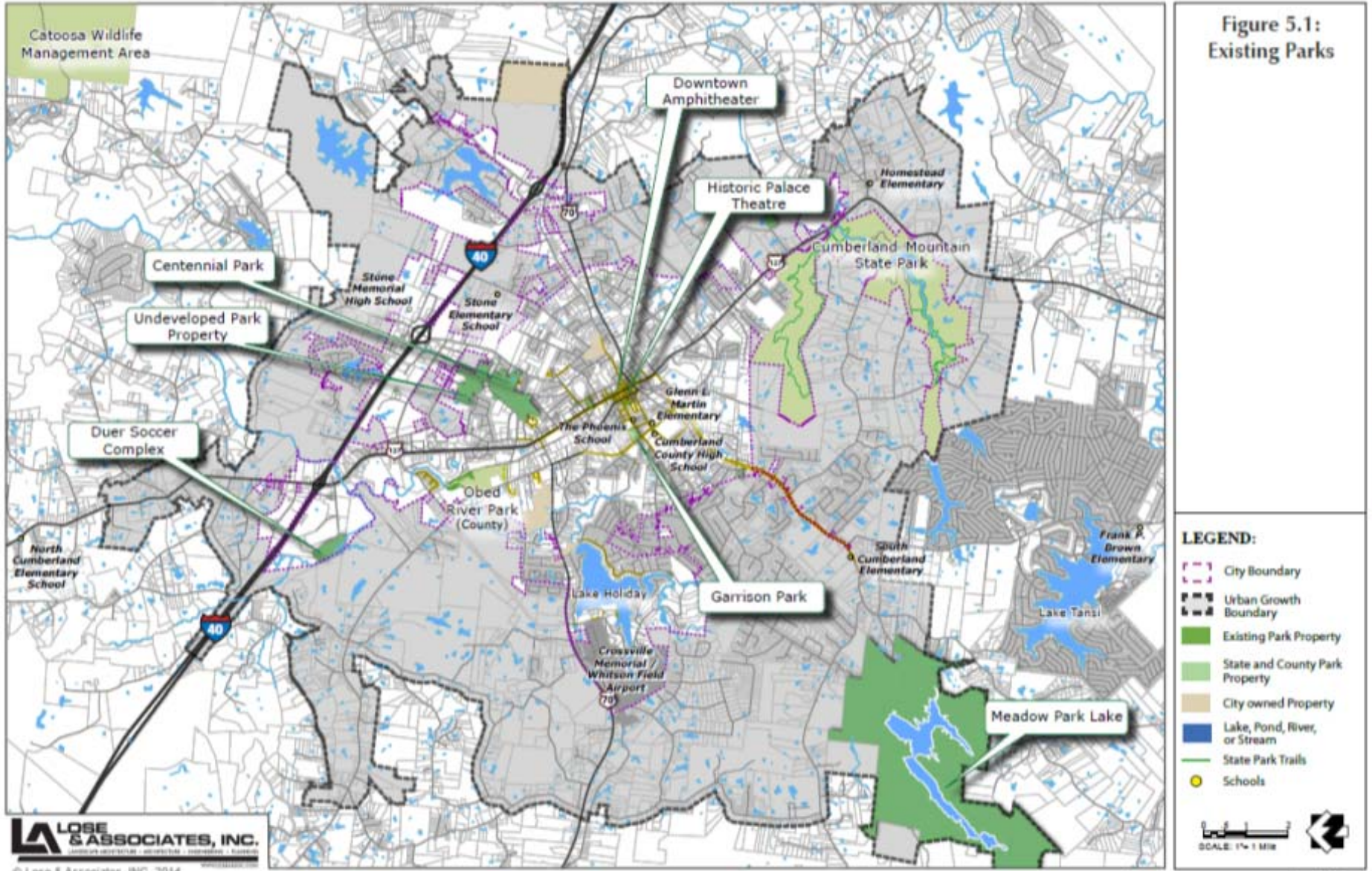
New ball field fencing has recently been installed. The baseball fields appeared well maintained. The planning team also noticed new perimeter fencing around the park, which could unnecessarily restrict access to the park.

#### Recommendations:

- Due to the number of baseball fields in Crossville and the need to remove the antiquated grand stands structure, which poses a safety concerns, the planning team recommends a complete repurposing of this park to provide greater use. Improvements should include a perimeter walking trail, playground, outdoor aquatics and a multi-purpose field that could be used for football, soccer, ultimate frisbee and other purposes.

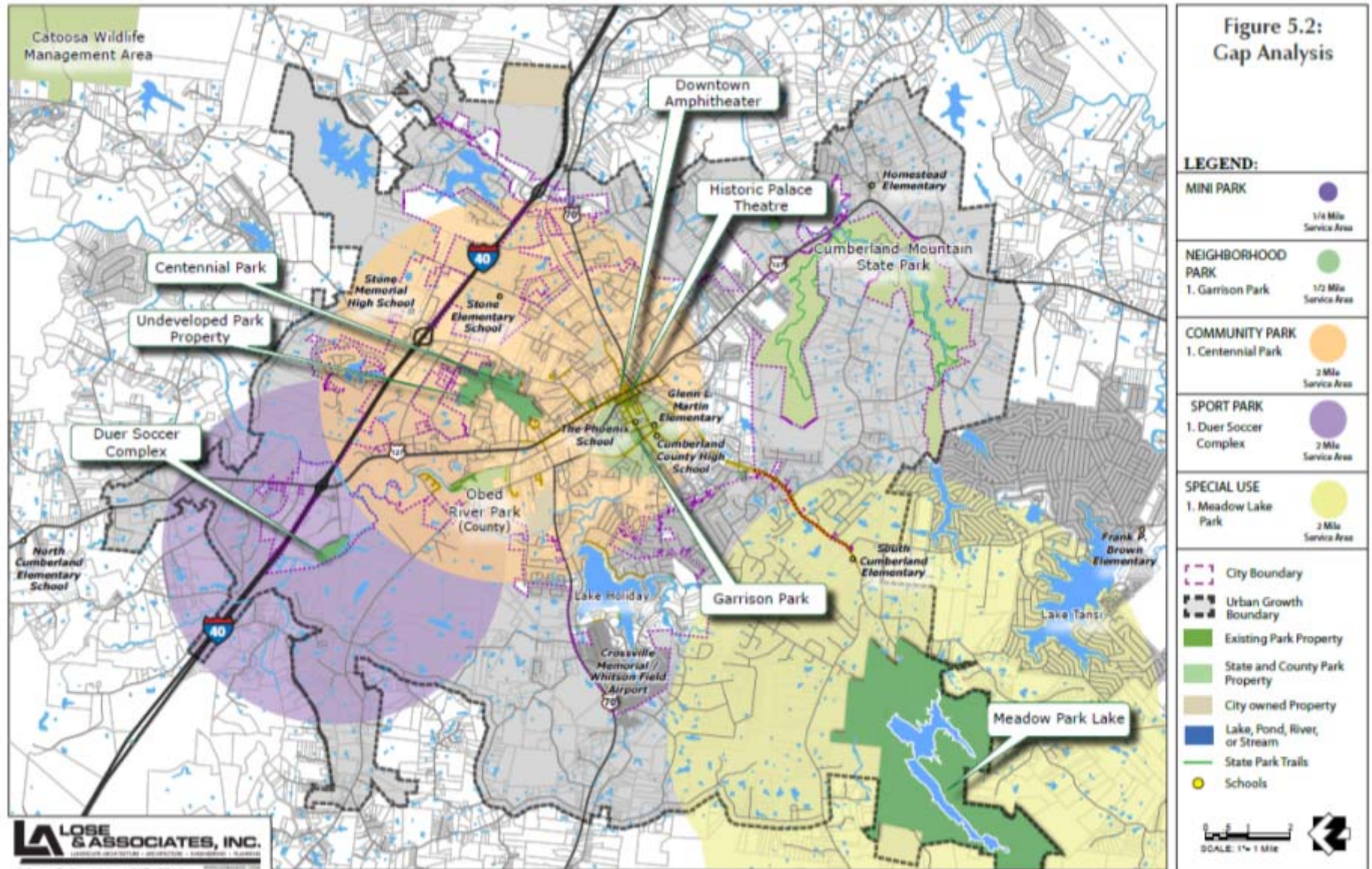


# Existing Parks



FACILITY ASSESSMENTS & RECOMMENDATIONS

# Gap Analysis



# Facility Assessments



## Common Issues:

- Need to provide ADA access routes to facilities
- Provide greenways to connect residents to parks
- Develop undeveloped properties
- Update older ball fields in several parks

# NRPA Chart

NRPA and Developed Standards for Park Facilities	NRPA Recommended Level of Service	Community-based Desired Level of Service	Existing Number of Crossville Park Facilities	NRPA Facility Recommendation Based on Crossville, TN Estimated 2010 Population 10,795	Future Facility Deficit/ Surplus (using NRPA Recommended Level of Service)	Community-based Desired Level of Service Crossville, TN Estimated 2010 Population 10,795	Current Facility Deficit/ Surplus (using Desired Level of Service)	NRPA Facility Recommendation Based on Crossville, TN Estimated 2018 Population 11,189	Future Facility Deficit/ Surplus (using NRPA Recommended Level of Service)	Community-based Desired Level of Service Based on Crossville, TN Estimated 2018 Population 11,189	2018 Facility Deficit/ Surplus (using Desired Level of Service)
Parkland Acreage	10.5/1,000	10.5/1,000	2518	113	2405	113	2405	117	2401	117	2401
Outdoor Basketball	1/5,000	1/7,500	3	2	1	1	2	2	1	1	2
Tennis (outdoor)	1/2,000	1/3,000	2	5	-3	4	-2	6	-4	4	-2
Volleyball (outdoor)	1/5,000	1/10,000	4	2	2	1	3	2	2	1	3
Baseball/ Softball	1/2,500	1/2,500	12	4	8	4	8	4	8	4	8
Football/ Multi-use	1/20,000	1/4,500	0	1	-1	2	-2	1	-1	2	-2
Soccer/ Multi-Use	1/10,000	1/4,500	6	1	5	2	4	1	5	2	4
Swimming Pool/ Aquatics (including splash pads)	1/20,000	1/20,000	0	1	-1	1	-1	1	-1	1	-1
Running Track	1/20,000	1/20,000	0	1	-1	1	-1	1	-1	1	-1
Trail System	1mile/3,000	1/3,000	1.3	4	-2	4	-2	4	-2	4	-2
Playground	1/1,000	1/5,000	3	11	-8	2	1	11	-8	2	1
Community Center	1/50,000	1/20,000	0	0	0	1	-1	0	0	1	-1
Picnic Pavilion	1/2,000	1/4,000	1	5	-4	3	-2	6	-5	3	-2
Dog Park	n/a	1/20,000	1	0	0	1	0	0	0	1	0
Skate park	n/a	1/20,000	1	0	0	1	0	0	0	1	0

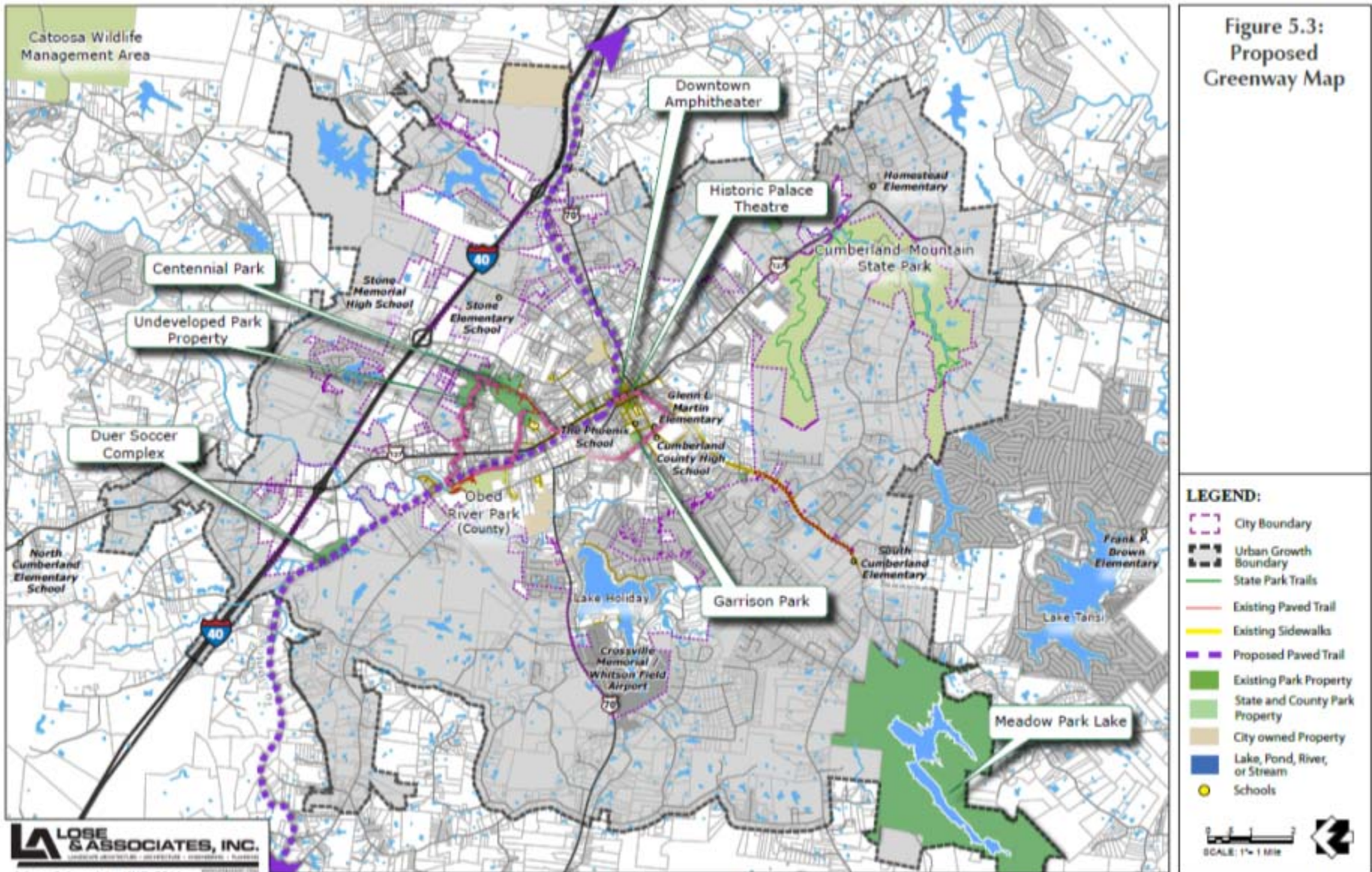
# General Recommendations

- Address ADA access and routes at all parks
- Continue to unify signage and standardizing site furnishings throughout the parks
- Consider the addition of new types of recreation facilities (such as walking trails, outdoor aquatics, and multi-purpose fields that could be used for football, soccer, ultimate frisbee and other purposes)

# ADA Concerns



# Proposed Greenway Map



FACILITY ASSESSMENTS & RECOMMENDATIONS

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LANDSCAPE ARCHITECTURE • PLANNING • ENGINEERING

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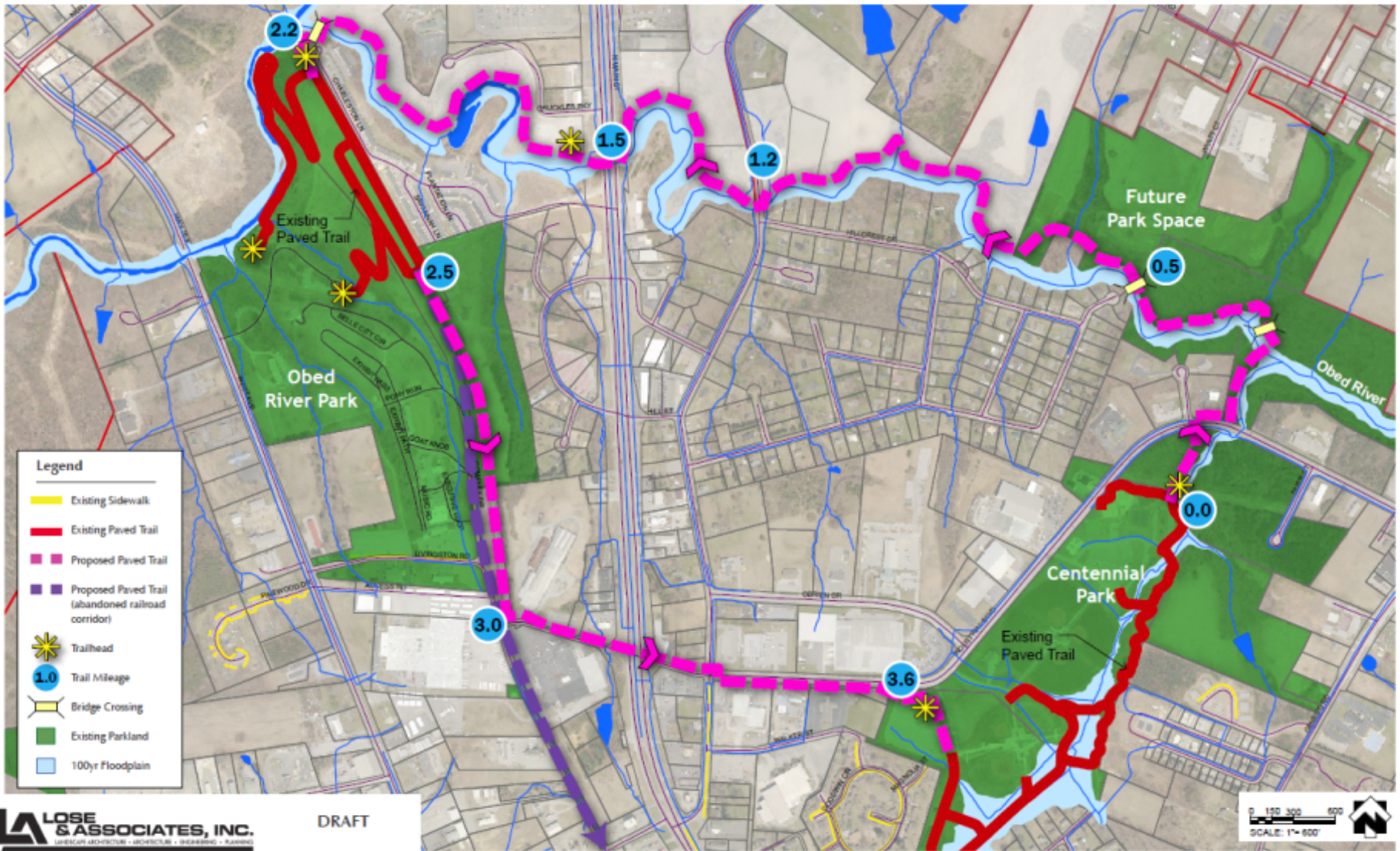
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Fig. 5.3



# Greenway North Loop

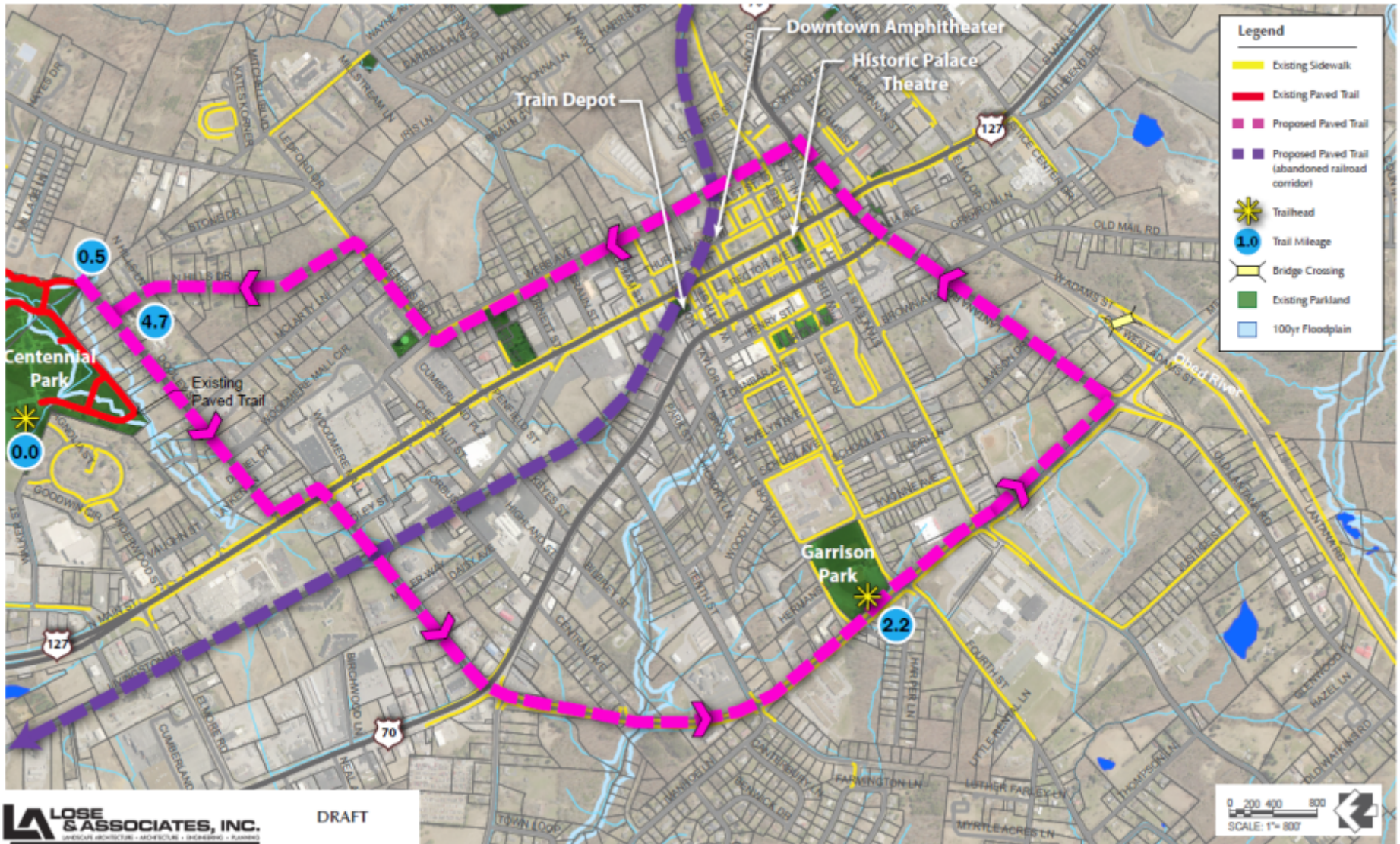
Figure 5.4: Greenway North Loop



FACILITY ASSESSMENTS & RECOMMENDATIONS

# Greenway Downtown Loop

Figure 5.5: Greenway Downtown Loop



FACILITY ASSESSMENTS & RECOMMENDATIONS

# Facility Recommendations

## Tier One Priorities

0-24 months

- Develop all recommended design standard documents
- Develop a prioritized capital plan and funding mechanism for implementation
- Secure funding for capital plan
- Develop an indoor facility master plan
- Begin ADA improvements
- Complete management agreements with all existing park user groups
- Begin greenway development to improve ped/bike access to parks
- Develop master plan for Garrison Park redevelopment
- Add disc golf course on undeveloped park property along with trails and new pavilion

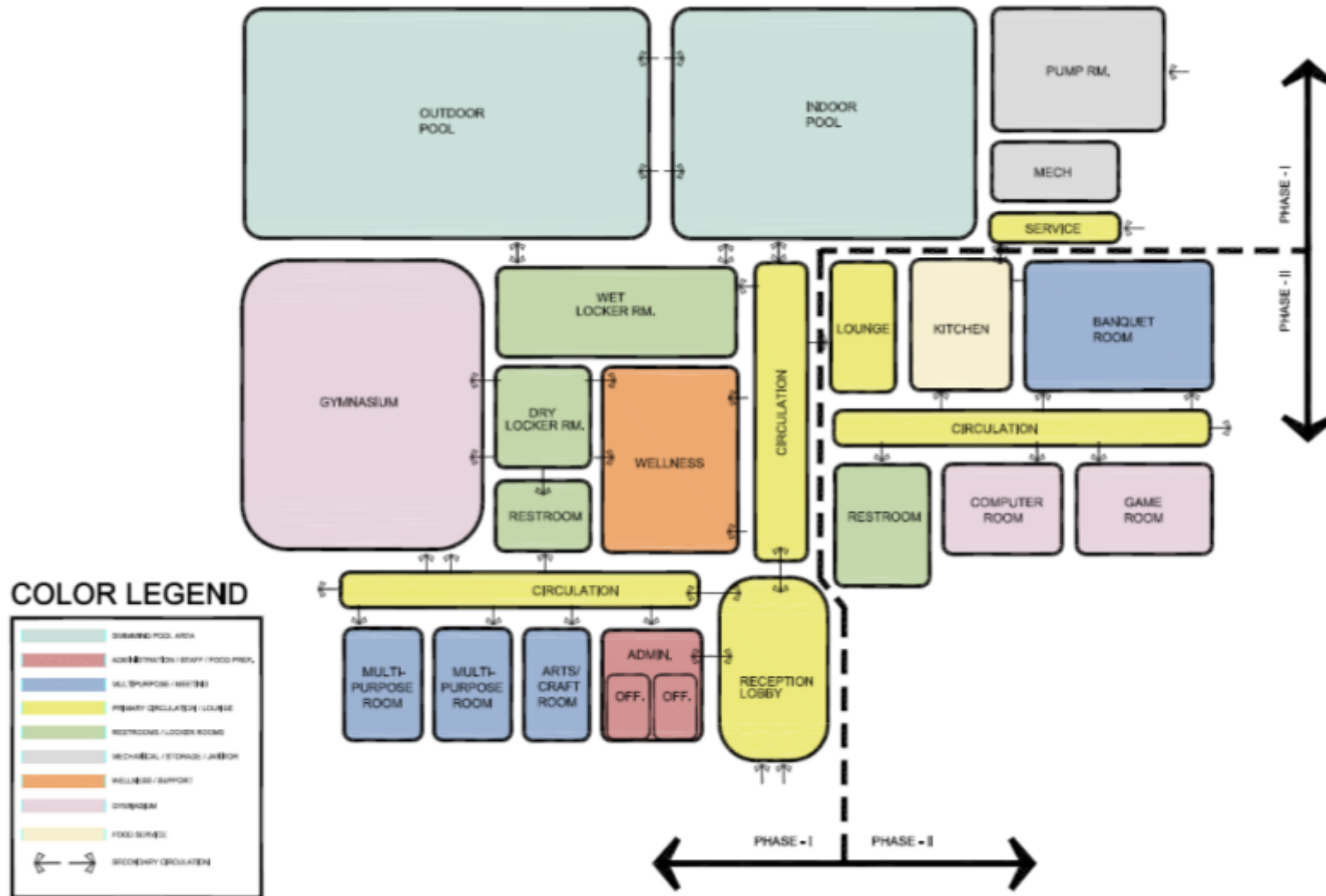
# Facility Recommendations

## Tier Two Priorities

25-60 months

- Begin replacing signage, trash receptacles, etc. per the design standard documents
- Add/repair restrooms per park plans throughout the park system
- Provide a playground at Duer Soccer Complex
- Begin implementing the recommendations of the indoor facility
- Begin the redevelopment of facilities at Meadow Lake Park
- Begin the redevelopment of facilities at Garrison Park
- Continue greenway development and improvements to ped/bike access to parks
- Continue park maintenance projects to comply with ADA

# Facility Recommendations



# Funding Summary

	TIER 1		TIER 2			TIER 3					TOTAL	
	2015	2015	2016	2017	2018	2019	2020	2021	2022	2023		
<b>EXISTING PARK RENOVATIONS</b>												
Centennial Park and expansion area		\$600,000		\$1,150,000								\$1,750,000
Duer Soccer Complex			\$400,000									\$400,000
Garrison Park		\$2,800,000	\$2,000,000									\$4,800,000
Meadow Park Lake	\$1,300,000											\$1,300,000
Historic Palace Theatre												\$0
Downtown Amphitheater				\$200,000								\$200,000
General Maintenance & ADA Improvements	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$1,000,000
<b>RENOVATIONS TOTAL</b>	<b>\$1,400,000</b>	<b>\$3,500,000</b>	<b>\$2,500,000</b>	<b>\$1,450,000</b>	<b>\$100,000</b>	<b>\$100,000</b>	<b>\$100,000</b>	<b>\$100,000</b>	<b>\$100,000</b>	<b>\$100,000</b>	<b>\$100,000</b>	<b>\$9,450,000</b>
<b>NEW PARK, FACILITY AND GREENWAY CAPITAL COSTS</b>												
New Community Center	TBD											\$0
New Community Park (Industrial Blvd)	\$1,000,000											\$1,000,000
Greenway Development	\$500,000		\$500,000		\$500,000		\$500,000		\$500,000		\$500,000	\$2,500,000
<b>NEW PARK, FACILITY AND GREENWAY TOTAL</b>	<b>\$1,500,000</b>	<b>\$0</b>	<b>\$500,000</b>	<b>\$0</b>	<b>\$500,000</b>	<b>\$0</b>	<b>\$500,000</b>	<b>\$0</b>	<b>\$500,000</b>	<b>\$0</b>	<b>\$500,000</b>	<b>\$3,500,000</b>
<b>GENERAL DESIGN STANDARDS &amp; STUDIES</b>												
Sign Standards	\$40,000											\$40,000
Design Standards		\$60,000										\$60,000
Park Master Plan Outdoor Aquatics	\$40,000											\$40,000
Community Center Master Plan	\$40,000											\$40,000
<b>GENERAL PARK DESIGN TOTAL</b>	<b>\$120,000</b>	<b>\$60,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$180,000</b>
<b>YEARLY TOTAL</b>	<b>\$3,020,000</b>	<b>\$3,560,000</b>	<b>\$3,000,000</b>	<b>\$1,450,000</b>	<b>\$600,000</b>	<b>\$100,000</b>	<b>\$600,000</b>	<b>\$100,000</b>	<b>\$600,000</b>	<b>\$100,000</b>	<b>\$100,000</b>	<b>\$13,130,000</b>

Tier 1 and Tier 2 TOTAL \$11,630,000  
Tier 3 TOTAL \$1,500,000  
TOTAL \$13,130,000

\$13,130,000

Existing Funding \$0

\$13,130,000

Total Funds Needed for Tier 1 and 2 \$11,630,000

Ten Year Average Spending \$1,313,000.00  
Per Capita (10,795) Spending 2014-15 \$279.76  
Per Household (4,493) Spending 2014-15 \$672.16  
Monthly Spending Per Household \$56.01



**Legend**

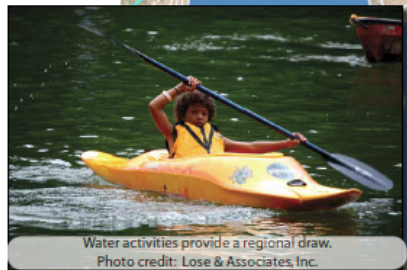
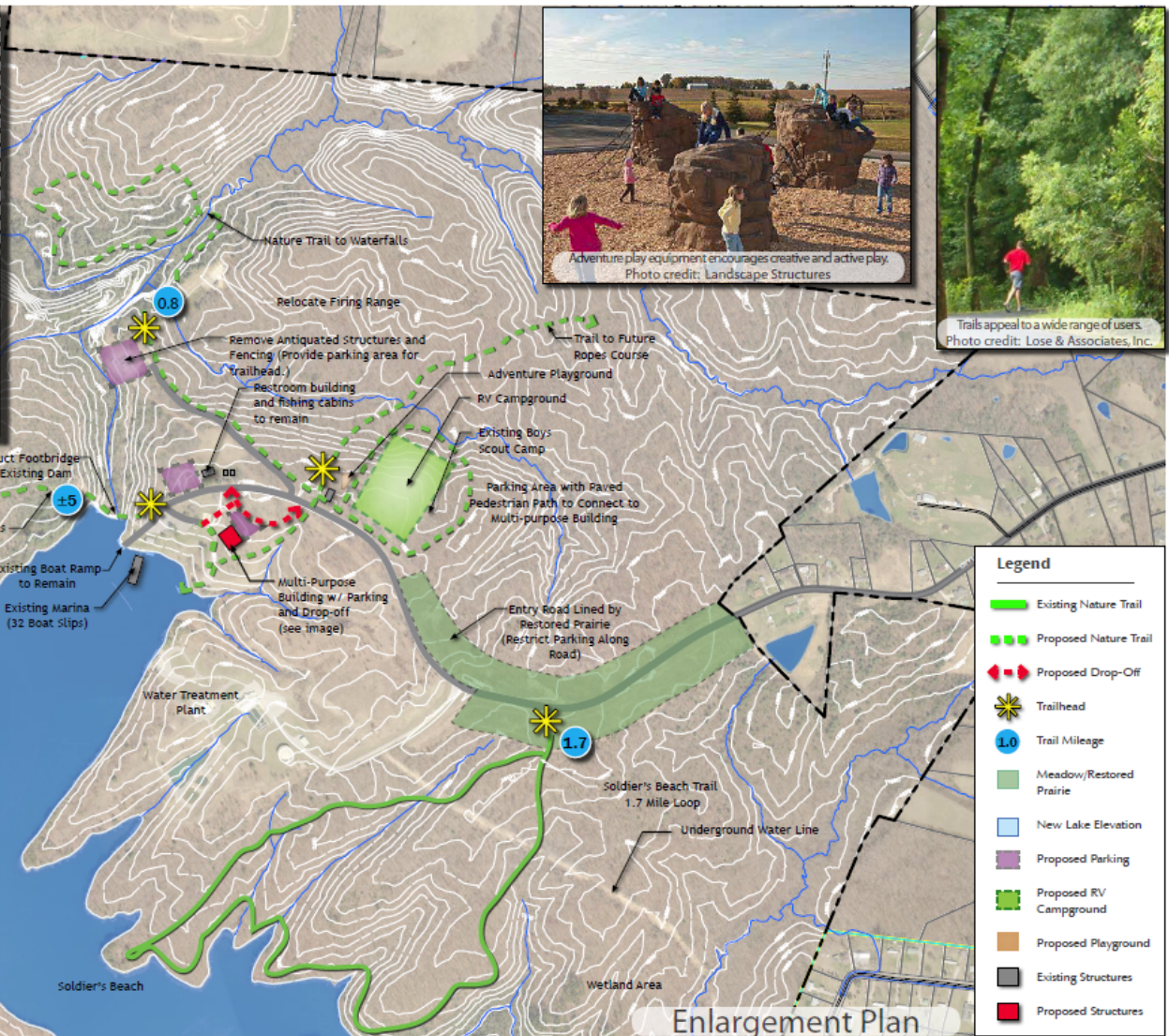
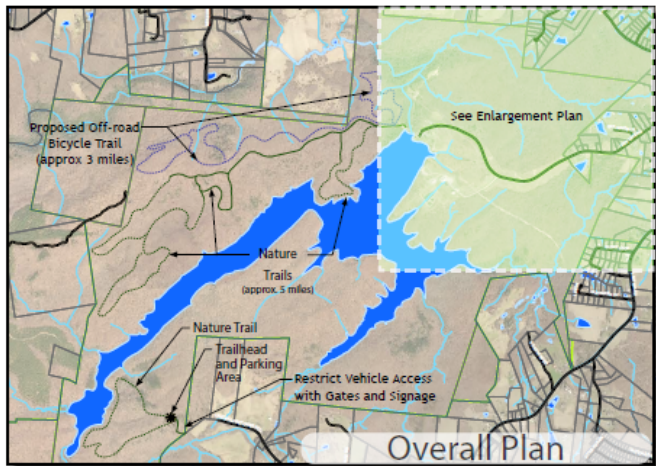
- Existing Sidewalks
- Existing Transportation Routes
- Proposed 10' Paved Trail
- Property Boundary
- Proposed Artwork
- Existing Basketball Court to be Resurfaced
- Existing Parking
- Proposed Multi-Purpose Field
- Existing Structures
- Proposed Structures
- Proposed Splash Pad
- Proposed Playground
- Proposed Open Play Field
- Proposed Tree
- Existing Tree
- Proposed Crosswalk

DRAFT: August 14, 2014

# Garrison Park

Crossville, Tennessee





**Legend**

- Existing Nature Trail
- - - Proposed Nature Trail
- - - Proposed Drop-Off
- Trailhead
- 1.0 Trail Mileage
- Meadow/Restored Prairie
- New Lake Elevation
- Proposed Parking
- Proposed RV Campground
- Proposed Playground
- Existing Structures
- Proposed Structures

November 21, 2014

# Meadow Park Lake

Crossville, Tennessee





# Questions?

